

Home

Bill Information

California Law

Publications

Other Resources

My Subscriptions

My Favorites

SB-548 Child care: family child care providers: orientation training. (2015-2016)





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CALIFORNIA LEGISLATURE — 2015-2016 REGULAR SESSION

SENATE BILL NO. 548

> Introduced by Senator De León (Coauthors: Senators Hancock and Jackson) (Coauthors: Assembly Members Atkins and Weber)

> > February 26, 2015

An act to add Article 19.5 (commencing with Section 8430) to Chapter 2 of Part 6 of Division 1 of Title 1 of the Education Code, relating to child care.

LEGISLATIVE COUNSEL'S DIGEST

SB 548, De León. Child care: family child care providers: orientation training.

Existing law, the California Child Day Care Facilities Act, provides for the licensure and regulation of family day care homes by the State Department of Social Services. Existing law, the Child Care and Development Services Act, administered by the State Department of Education, requires the Superintendent of Public Instruction to administer child care and development programs that offer a full range of services for eligible children from infancy to 13 years of age, including, among others, resource and referral programs, alternative payment programs, and family child care home education networks.

This bill would require the State Department of Education to ensure that all family child care providers, as defined, attend an inperson orientation training, as provided. The bill would require the orientation training to include at least 4 hours of instruction and include specified information, including minimum health and safety standards, as provided. The bill would authorize the Superintendent to adopt rules and regulations regarding the orientation training.

The bill would require the State Department of Social Services and the State Department of Education, with the assistance of specified state departments and agencies, and their contractors and subcontractors, to make specified information regarding family child care providers available to provider organizations, and would require the provider organization requesting the information to bear the costs of collecting the information, as provided.

The bill would provide that the above provisions are contingent upon an appropriation of funds for these purposes in the annual Budget Act or another statute.

Vote: majority Appropriation: no Fiscal Committee: yes Local Program: no

THE PEOPLE OF THE STATE OF CALIFORNIA DO ENACT AS FOLLOWS:

SECTION 1. The Legislature finds and declares all of the following:

- (a) Quality, affordable child care is essential to prepare California's children to succeed in school and in life and to allow families to work and contribute to the state's economy with the assurance that their children are safe, well cared for, and learning.
- (b) Family child care is the child care setting of choice for many families because of its warm homelike environment, convenience, and affordability. The flexibility offered by many family child care providers is particularly vital to low-wage workers who are subject to highly unpredictable work schedules, and to the many California workers who work nontraditional hours and need child care on evenings, overnights, and weekends. Close to 40 percent of licensed family child care homes offer evening, weekend, and overnight care, compared with only 2 percent of centers.
- (c) Family child care providers are small business owners who contribute significantly to the economies of their communities and the state. As businesses, family child care providers are engines for economic growth, generating 100,000 direct and indirect jobs, three billion five hundred million dollars (\$3,500,000,000) in economic output, and five hundred fifty million dollars (\$550,000,000) in tax revenues. Family child care providers also contribute to the economy by serving as a vital job support for working families.
- (d) Family child care providers face significant health and safety risks on the job, and will thus benefit from training on occupational safety and health.
- (e) Giving family child care providers training on how to better navigate the state-funded child care system, including how to become licensed, will result in a more efficient and cost-effective system for family child care providers, families, and the state.
- (f) California currently does not have a single list of all family child care providers who participate in the state-funded child care program. Creating such a list will enable the state to track and ensure compliance with training and background check requirements. Making that list available to provider organizations that will enable family child care providers to meet one another, be informed about training opportunities, and form and build organizations will allow them to share their common concerns and advocate to improve the quality, access, and stability of child care available to California's children and families. This will allow the state to maximize its return on its investment in child care.
- **SEC. 2.** Article 19.5 (commencing with Section 8430) is added to Chapter 2 of Part 6 of Division 1 of Title 1 of the Education Code, to read:

Article 19.5. Raising Child Care Quality Act

- 8430. This article shall be known, and may be cited, as the Raising Child Care Quality Act.
- **8431.** The purpose of this article is to ensure that family child care providers receive orientation training on subjects including occupational health and safety practices and standards and the state's early learning foundations, and to make it more possible for family child care providers to be informed about training opportunities and to form and join provider organizations to share their common concerns and advocate for improvements to the state-funded child care system.

8432. As used in this article:

(a) "Family child care provider" or "provider" means a child care provider that participates in a state-funded child care program and is either of the following:

- (1) A family day care home provider, as described in Section 1596.78 of the Health and Safety Code, who is licensed pursuant to the requirement in Section 1596.80 of the Health and Safety Code.
- (2) An individual who meets both of the following criteria:
 - (A) Provides child care in his or her own home or in the home of the child receiving care.
 - (B) Is exempt from licensing requirements pursuant to Section 1596.792 of the Health and Safety Code.
- (b) "Provider organization" means an organization that has all of the following characteristics:
 - (1) Includes family child care providers as members.
 - (2) Has as one of its main purposes the representation of family child care providers in their relations with public or private entities in California or in advancing the concerns of providers regarding the terms of their participation in state-funded child care programs.
 - (3) Is not an entity that contracts with the state or a county to administer or process payments for a state-funded child care program.
- (c) "State-funded child care program" means a program administered by the State Department of Education, the State Department of Social Services, or another department, agency, or political subdivision of the state, including programs established subsequent to the passage of this article, to subsidize early learning and care for children, but not including the public education system.
- **8433.** (a) To ensure that family child care providers have the opportunity to receive substantive training on topics including health and safety standards for child care workers, child care subsidy program functioning, and the state's early learning foundations, the State Department of Education shall ensure that all family child care providers attend an in-person orientation training. Providers who are new to the state-funded child care program shall complete the orientation training within three months after they begin participating in the state-funded child care program. Providers who are already participating in the state-funded child care program shall complete the orientation training within two years after it is first offered. Other child care providers who are not family child care providers or who do not participate in the state-funded child care program may also be invited to attend the orientation training at no cost to the providers personally.
- (b) Family child care providers shall be compensated for their time attending the orientation training. The orientation training shall be offered at times and in community-based settings that are convenient and accessible to family child care providers.
- (c) If a substantial number of the family child care providers participating in the state-funded child care program in a given county are non-English speaking, some orientation training, including written material distributed at the training, in that county shall be provided in the languages spoken by a substantial number of family child care providers, in order to facilitate full participation from all providers.
- (d) Alternatives to in-person orientation training shall be offered on a case-by-case basis for providers who have been unable to attend an orientation training within two years after the training is first offered, or within three months after the family child care provider begins participating in the state-funded child care program.
- (e) An orientation training shall include at least four hours of instruction, which shall be in addition to training currently offered by resource and referral programs, and which is intended to count towards satisfying pre-service or orientation training requirements of federal law. The orientation training shall include information about all of the following:
 - (1) Minimum health and safety standards, including emergency preparedness and response planning.
 - (2) Occupational health and safety for family child care providers, including information about injuries, infectious diseases, environmental risks, and job-related stress.
 - (3) Information about the state-funded child care program, including the referral and listing process of resource and referral agencies, alternative payment programs, including family approval and payment processes, timelines, appeals processes, licensing guidelines, and the process for becoming a licensed family child care provider.
 - (4) Information about the state's early learning foundations and how they align with K–5 standards.
 - (5) Information on resources available to providers and the children and families they serve, including all of the following:
 - (A) The federal Child and Adult Care Food Program.

- (B) The state early intervention system, First 5 county commissions, and other sources of available training and resources, particularly related to child development, literacy, and alignment with K–5 standards.
- (C) Information from provider organizations that notify the State Department of Education they would like to make presentations at or include information about their organizations at an orientation training. These programs or organizations may deliver this information through brief presentations as part of the orientation training.
- (f) The State Department of Education shall offer the orientation training either directly or through contracts. The occupational safety and health portion of the training shall be offered through contracts with a statewide organization that has expertise about the state-funded child care program, that includes family child care providers as members, and that is not an entity that contracts with the state or a county to administer or process payments for a state-funded child care program. The remainder of the training shall be offered primarily with local resource and referral programs, as defined in subdivision (x) of Section 8208.
- (g) Only curriculum approved by the State Department of Education may be used to fulfill the training requirements specified in this section. In order to ensure that the occupational safety and health portion of the training reflects providers' needs and the realities of their work with regard to the occupational safety and health portion of the training, the State Department of Education shall only approve training curriculum that has been developed with input from family child care providers or their representatives.
- (h) The Superintendent may adopt rules and regulations regarding the orientation training required under this section. The Superintendent may consult with other appropriate entities, including provider organizations and other early education and care advocates, representatives of community colleges, higher education institutions, resource and referral networks, First 5 county commissions, organizations that operate training programs or apprenticeship programs, and early education and care employers in developing these rules and regulations.
- **8434.** (a) Within 10 days of receipt of a request from a provider organization, the State Department of Social Services shall make available to that provider organization information regarding family child care providers described in paragraph (1) of subdivision (a) of Section 8432, including each provider's name, home address, mailing address, telephone number, email address, if known, and license number.
- (b) Within 30 days of receipt of a request from a provider organization, the State Department of Education, with the assistance of the State Department of Social Services and any state department or agency, or its contractor or subcontractor, in possession of the relevant information, shall collect information regarding family child care providers, including each provider's name, home address, mailing address, telephone number, email address, if known, unique provider identification number, if applicable, and shall make that information available to the provider organization. The provider organization shall bear the reasonable costs of collecting the information described in this subdivision to the extent that the state is not already collecting it and is not already required by federal or state law or regulation to collect it, with any such payment going to reimburse the state departments, agencies, contractors, or subcontractors that incurred the costs of compiling the list. It is the intent of the Legislature that this list will assist the State Department of Social Services and the State Department of Education and their contractors in tracking provider compliance.
- (c) A provider organization under this article shall be considered a family day care organization for purposes of subdivisions (b) and (c) of Section 1596.86 of the Health and Safety Code. All confidentiality requirements applicable to recipients of information pursuant to Section 1596.86 of the Health and Safety Code apply to provider organizations and shall apply also to protect the personal information of family child care providers as defined in paragraph (2) of subdivision (a) of Section 8432.
- (d) Information provided pursuant to this section shall be used only for purposes of advocating on behalf of family child care providers and educating them on their rights and services available to them.
- (e) Upon written request of a family child care provider, the State Department of Education and the State Department of Social Services shall remove the family child care provider's home address and home telephone number from the mailing lists referenced in subdivisions (a) and (b) before the release of the lists.
- **8435.** The requirements of this article are contingent upon appropriation of funds for purposes of this article in the annual Budget Act or another statute.